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4.1 Types of Defense Discovery

A. Statutory Right to Open-File Discovery

Principal statutes. The principal discovery statutes in North Carolina are G.S. 15A-901 through G.S. 15A-910. They were first enacted in 1973 as part of Chapter 15A, the Criminal Procedure Act, and the basic approach remained largely the same until 2004, when the General Assembly significantly revised the statutes.

Before the 2004 changes, North Carolina law gave the defendant the right to discovery of specific categories of evidence only, such as statements made by the defendant and documents that were material to the preparation of the defense, intended for use by the State at trial, or obtained from or belonging to the defendant. These categories were comparable to the discovery available in federal criminal cases. *See State v. Cunningham*, 108 N.C. App. 185 (1992) (noting similarities). Some prosecutors voluntarily provided broader, "open-file" discovery, allowing the defendant to review materials the prosecutor had received from law enforcement, such as investigative reports. But, the extent to which prosecutors actually opened their files, and whether they opened their files at all, varied with each district and each prosecutor. *See generally State v. Moore*, 335 N.C. 567 (1994) (under previous discovery statutes, prosecutor in one district was not bound by open-file policy of prosecutor in another district).

In 2004, the North Carolina General Assembly effectively made open-file discovery mandatory, giving defendants the right to discovery of the complete files of the investigation and prosecution of their cases. *See* S.L. 2004-154 (S 52). The procedures for a defendant to obtain discovery, beginning with a formal, written request to the prosecutor, remained largely the same. *See infra* § 4.2, Procedure to Obtain Discovery. But, the 2004 changes greatly expanded the information to which defendants are entitled in all cases. *See infra* § 4.3, Discovery Rights under G.S. 15A-903.

In reviewing discovery decisions issued by the North Carolina courts, readers should take care to note whether the decisions were decided under the former discovery statutes or the current ones. The discussion below includes cases decided before enactment of the

2004 changes if the cases remain good law or provide a useful contrast to the law now in effect.

Other statutes. In addition to the discovery provisions in G.S. 15A-901 through G.S. 15A-910, additional North Carolina statutes give a criminal defendant the right to obtain information from the State about his or her case, such as information about plea agreements. *See infra* § 4.4, Other Discovery Categories and Mechanisms. Counsel should include requests for other statutory discovery in their discovery requests and motions.

Legislative summaries. For a summary of the main changes made by the General Assembly to North Carolina's discovery requirements, see the following:

- John Rubin, *2004 Legislation Affecting Criminal Law and Procedure*, ADMINISTRATION OF JUSTICE BULLETIN No. 2004/06, at 2–8 (Oct. 2004), *available at* www.sog.unc.edu/sites/www.sog.unc.edu/files/aoj200406.pdf.
- John Rubin, *2007 Legislation Affecting Criminal Law and Procedure*, ADMINISTRATION OF JUSTICE BULLETIN No. 2008/01, at 14–19 (Jan. 2008), *available at* https://www.sog.unc.edu/sites/www.sog.unc.edu/files/reports/aojb0801.pdf.

B. Constitutional Rights

U.S. Constitution. The U.S. Supreme Court has identified "what might loosely be called the area of constitutionally guaranteed access to evidence." *United States v. Valenzuela-Bernal*, 458 U.S. 858, 867 (1982). The most well-known evidence of this type is *Brady* evidence—that is, favorable and material evidence. The defendant's right of access to *Brady* and other evidence is based primarily on the Due Process Clause. Sixth Amendment rights (right to effective assistance of counsel, to compulsory process, to confrontation, and to present a defense) also may support defense discovery.

State constitution. The North Carolina courts have recognized that a defendant has discovery rights under article I, section 19 of the North Carolina Constitution (law of land clause). *See State v. Cunningham*, 108 N.C. App. 185 (1992) (recognizing constitutional right to data underlying tests of evidence). Article I, section 23 (rights of accused, including right to counsel and confrontation) also may support defense discovery. *See State v. Canady*, 355 N.C. 242, 253–54 (2002) (relying on article I, sections 19 and 23 of the state constitution as well as the Sixth Amendment in finding a discovery violation).

C. Court's Inherent Authority

The North Carolina Supreme Court has indicated that trial courts have the inherent authority to order discovery in the interests of justice. *See State v. Hardy*, 293 N.C. 105 (1977) (case analyzed under former G.S. 15A-903 and G.S. 15A-904). A trial court does not have the authority, however, to order discovery if a statute specifically restricts it. *Id.*, 293 N.C. at 125. Now that the defense is entitled to the State's complete files, this theory of discovery is less significant.

The courts have held that a trial court has greater authority to order disclosure of information once the trial commences. *Id.* (holding that after witness for State testified, trial court had authority to conduct in camera review of witness statements and disclose material, favorable evidence). Because of the breadth of the current discovery statutes, the defendant should have pretrial access to all information in the State's files.

D. Other "Discovery" Devices

Several other devices are available to the defense that technically do not constitute discovery but still may provide access to information.

Bill of particulars. The defense may request a bill of particulars in felony cases to flesh out the allegations in the indictment. *See* G.S. 15A-925; *see also infra* "Bill of particulars" in § 8.4B, Types of Pleadings and Related Documents.

Pretrial hearings. Several pretrial proceedings may provide the defense with discovery, including hearings on bail (*see supra* Chapter 1, Pretrial Release (2d ed. 2013)), probable cause (*see supra* Chapter 3, Probable Cause Hearings), and motions to suppress (*see infra* Chapter 14, Suppression Motions (2d ed. 2013)).

Subpoenas. *See infra* § 4.7, Subpoenas.

Public records. Counsel may make a public records request for information that would be useful generally in handling criminal cases as well as in specific cases. For example, counsel may obtain operations manuals, policies, and standard operating procedures developed by police and sheriffs' departments. *See* DAVID M. LAWRENCE, PUBLIC RECORDS LAW FOR NORTH CAROLINA LOCAL GOVERNMENTS at 204 (UNC School of Government, 2d ed. 2009) (unless within an exception, such material "appears to be standard public record, fully open to public access"). The Lawrence book addresses the coverage of public records laws and the procedures for obtaining public records.

Law enforcement agency recordings. Obtaining audio and video recordings early in a case may require steps outside the usual discovery process. *See infra* § 4.4A, Law Enforcement Agency Recordings.

E. Discovery in Misdemeanor Cases

Discovery in misdemeanor cases is limited. A defendant tried initially in district court does not have a right to statutory discovery under G.S. 15A-901 through G.S. 15A-910, whether the case is for trial in district court or for trial de novo in superior court. *See, e.g.*, *State v. Cornett*, 177 N.C. App. 452 (2006) (no statutory right to discovery in cases originating in the district court); *State v. Fuller*, 176 N.C. App. 104 (2006) (same). Certain statutes give defendants limited discovery in particular types of misdemeanor cases. *See, e.g.*, G.S. 20-139.1(e) (right to copy of chemical analysis in impaired driving case). In the interest of fairness and efficiency, a prosecutor may voluntarily provide additional discovery in misdemeanor cases in district court. The arresting officer also

may be willing to disclose pertinent evidence, such as police reports, videotapes of stops, and other information about the case. In district court implied consent prosecutions, G.S. 20-38.6 dictates a specific procedure for suppression motions. A suppression motion in these cases must be made before trial unless the defendant discovers grounds for the motion not previously known during trial. Many prosecutors provide discovery in district court implied consent offenses to avoid "surprise" motions to suppress during trial.

Although statutory rights to discovery are limited in misdemeanor cases, defendants have the same constitutional discovery rights as in other cases. They have a constitutional right to obtain exculpatory evidence, discussed *infra* in § 4.5, *Brady* Material, and § 4.6A, Evidence in Possession of Third Parties. *See also Cornett*, 177 N.C. App. 452, 456 (recognizing right to exculpatory evidence in cases originating in district court but finding that defendant made no argument that he was denied *Brady* material). They also have a constitutional right to compulsory process to obtain evidence for their defense, discussed *infra* in § 4.7, Subpoenas. For violations of the defendant's constitutional rights in district court, the court may impose sanctions, including dismissal in egregious cases. *See State v. Absher*, 207 N.C. App. 377 (2010) (unpublished) (destruction of evidence).

A misdemeanor trial in district court also may provide considerable discovery for a later trial de novo. *See generally State v. Brooks*, 287 N.C. 392, 406 (1975) ("The purpose of our de novo procedure is to provide all criminal defendants charged with misdemeanor violations the right to a 'speedy trial' in the District Court and to offer them an opportunity to learn about the State's case without revealing their own. In the latter sense, this procedure can be viewed as a method of 'free' criminal discovery.") In preparing a criminal case (misdemeanor or felony), it is ordinarily permissible for defense counsel to talk with victims and other witnesses as long as they are not represented by counsel. (Special rules apply to child victims under the age of 16 in physical or sexual abuse cases.) Defense counsel should identify the client he or she represents to ensure that the witness understands that counsel does not represent the witness's interests. *See* N.C. State Bar R. Professional Conduct 4.2, 4.3; North Carolina State Bar, 2009 Formal Ethics Opinion 7 (2012) (setting age limit based on G.S. 7B-2101, which is now 16 years of age). Interviews are voluntary. Defense counsel generally cannot compel a person to submit to an interview; nor may a prosecutor forbid a witness from submitting to an interview. For a further discussion of interviews, see *infra* § 4.4D, Examinations and Interviews of Witnesses.

For misdemeanors within the superior court's original jurisdiction—that is, misdemeanors joined with or initiated in superior court—the defendant has the same statutory discovery rights as in felony cases in superior court. *See* G.S. 15A-901 (stating that discovery statutes apply to cases within the original jurisdiction of superior court); G.S. 7A-271(a) (listing misdemeanors within superior court's original jurisdiction).

F. Postconviction Cases

Defendants in postconviction cases have discovery rights comparable to open-file discovery rights in criminal cases at the trial level.

Capital cases. In 1996, the General Assembly made statutory changes authorizing open-file discovery in capital postconviction cases—that is, cases in which the defendant is convicted of a capital offense and sentenced to death. These discovery rights, in G.S. 15A-1415(f), were a precursor to the later changes to discovery in criminal cases at the trial level, but they are not identical. *See* John Rubin, *1996 Legislation Affecting Criminal Law and Procedure*, ADMINISTRATION OF JUSTICE BULLETIN No. 96/03, at 5 (UNC School of Government, Aug. 1996). The statute gives postconviction counsel the right to (1) the complete files of the defendant's prior trial and appellate counsel relating to the case, and (2) the complete files of all law enforcement and prosecutorial agencies involved in the investigation of the crimes committed or the prosecution of the defendant.

Before enactment of the statute, a defendant had the right to the files of his or her previous counsel under the North Carolina Rules of Professional Conduct. *See* N.C. State Bar R. Professional Conduct 1.16(d) & Comment 10 (so stating). The statute codifies the right and, to the extent the rules allowed prior counsel to withhold some materials (namely, personal notes and incomplete work product), the statute overrides any such limitations.

The obligation of the State to turn over its files broke new ground. *See State v. Bates*, 348 N.C. 29 (1998) (interpreting statute as requiring State to disclose complete files unless disclosure is prohibited by other laws or State obtains protective order; court recognizes that statute does not protect work product at postconviction stage). Other cases interpreting the statute include: *State v. Sexton*, 352 N.C. 336 (2000) (defendant not entitled to files of Attorney General's office when office did not participate in prosecution of capital case); *State v. Williams*, 351 N.C. 465 (2000) (describing requirements and deadlines for making motion for postconviction discovery).

As part of the 1996 changes, the General Assembly expressly provided that if a defendant alleges ineffective assistance of counsel as a ground for relief, he or she waives the attorney-client privilege with respect to communications with counsel to the extent reasonably necessary to the defense of an ineffectiveness claim. G.S. 15A-1415(e); *State v. Buckner*, 351 N.C. 401 (2000) (holding that court ultimately determines extent to which communications are discoverable and may enter appropriate orders for disclosure; finding that granting of State's request for ex parte interview of trial counsel was improper); *State v. Taylor*, 327 N.C. 147 (1990) (in case before statutory revisions, court recognized that defendant waives attorney-client and work-product privileges to extent relevant to allegations of ineffective assistance of counsel).

Noncapital cases. In 2009, the General Assembly extended G.S. 15A-1415(f) to noncapital defendants, giving them the right to discover the complete files of all law enforcement and prosecutorial agencies involved in the investigation of the crimes committed or the prosecution of the defendant. The right to discovery is subject to the requirement that the defendant be "represented by counsel in postconviction proceedings in superior court." *Id.* In noncapital postconviction cases the requirement is significant because prisoners often proceed pro se, at least initially. The requirement serves as a proxy for a determination that the case meets a minimum threshold of merit. Thus,

counsel must agree to represent the defendant on a retained basis; Prisoners Legal Services must decide to take the case; or a court must appoint counsel under G.S. 7A-451(a)(3) and G.S. 15A-1420(b1)(3), which are generally interpreted as requiring appointment of counsel for an indigent defendant when the claim is not frivolous. *See infra* "MAR in noncapital case" in § 12.4C, Particular Proceedings (2d ed. 2013) (discussing right to counsel). Until the defendant meets this threshold, the State is not put to the burden of producing its files.

G.S. 15A-1415(f) also states that a defendant represented by counsel in superior court is entitled to the files of prior trial and appellate counsel. An unrepresented defendant is likely entitled to those files in any event. *See* N.C. State Bar R. Professional Conduct 1.16(d) & Comment 10 (so stating).

Postconviction DNA testing of biological evidence. *See* G.S. 15A-269 through G.S. 15A-270.1 (post-conviction procedures); G.S. 15A-268 (requirements and procedures for preservation of biological evidence); *State v. Gardner*, 227 N.C. App. 364 (2013) (discussing required showing); *see also* Jessica Smith, *Post-Conviction DNA Testing*, SUPERIOR COURT JUDGES' BENCHBOOK (UNC School of Government, Apr. 2015). For a discussion of a defendant's right to counsel for such matters, see *infra* "DNA testing and biological evidence" in § 12.4C, Particular Proceedings (2d ed. 2013).

For a discussion of pretrial discovery and testing of biological evidence, see *infra* § 4.4F, Biological Evidence.

Innocence Commission Cases. On receiving notice from the N.C. Innocence Inquiry Commission that it is conducting an investigation into a claim of factual innocence, the State must preserve all files and evidence in the case subject to disclosure under G.S. 15A-903, the principal statute governing the defendant's right to discovery in felony cases at the trial level. *See* G.S. 15A-1471(a). The Commission is entitled to a copy of the preserved records and to inspect, examine, and test physical evidence. G.S. 15A-1471.

G. Juvenile Delinquency Cases

The right to discovery in juvenile delinquency proceedings is governed by G.S. 7B-2300 through G.S. 7B-2303. A juvenile respondent's discovery rights in those proceedings are comparable to the limited discovery rights that adult criminal defendants had before the 2004 rewrite of the adult criminal discovery statutes. For a discussion of discovery in delinquency cases, see NORTH CAROLINA JUVENILE DEFENDER MANUAL Ch. 10 (UNC School of Government, 2017). Cases interpreting the comparable adult provisions before the 2004 changes to the discovery statutes are discussed in the first edition of this volume of the North Carolina Defender Manual.